#### Ethical Issues and Regulatory Reporting in Treating Pregnant Women with Substance Use Disorder

#### KATHLEEN HOKE

Professor

Maryland Carey School of Law

Director

Legal Resource Center for Public Health Policy Network for Public Health Law, Eastern Region

### Impact of HIPAA

- Exceptions within HIPAA permit the sharing of otherwise protected medical information:
  - To report child abuse or neglect to the appropriate entity;
  - To avert a serious threat to health or safety if reported to an entity that can prevent the harm.

# State Laws on Substance Use During Pregnancy: *Criminal*

- No states specify in statute that maternal substance use during pregnancy is *criminal child abuse*. [*incarceration possible*]
  - Tennessee Statute 2014; sunset 2016
- Some states allow for other criminal charges [child endangerment; manslaughter; delivery of CDS to minor]

### Impact on Pregnant Women's Access to MAT

- Evidence suggests:
  - Pregnant women who are referred to treatment by the criminal justice system are least likely to be referred to programs providing MAT.

 Poor and minority pregnant women are disproportionately impacted by this dynamic (more likely to be subject to criminal justice system; more likely to be screened; more likely to be reported).

## State Laws on Substance Use During Pregnancy: *Civil*

- 23 states and DC permit by statute or regulation a finding of civil child abuse for illicit substance use during pregnancy
- 3 states consider it grounds for civil commitment
- Maryland does not have either.

### State Laws on Substance Use During Pregnancy: *Reporting*

- 25 states and the District of Columbia require health care professionals to report suspected prenatal drug use during the pregnancy
- 8 states require health care professionals to test pregnant women for prenatal drug exposure if they suspect maternal drug use during pregnancy
- Maryland does not have either.

### Pondering the Ethics and Efficacy

- Policymakers suggest these laws:
  - Deter maternal substance use.
  - Provide opportunity for criminal justice intervention or social services involvement at critical time.
- No evidence to support that criminalization of illicit substance use during pregnancy:
  - · Reduces maternal or child morbidity or mortality; or
  - Reduces maternal substance use.

### Pondering the Ethics and Efficacy

- Interrupts the patient-provider relationship in a particularly vulnerable situation;
- Deters women from seeking any medical care while pregnant and shortly after for any medical need, including
  - Pre-natal; post-natal
  - Vaccination
  - Substance use treatment
  - Treatment for chronic disease
  - Treatment for acute illness or injury

## Child Abuse Prevention and Treatment Act (CAPTA)

- Federal law that provides funding to states with many conditions.
- One condition is that the state pass a law:
  - Mandating that health care providers who are involved in the delivery or care of a child who has been affected by prenatal exposure to illegal substances notify the appropriate state agency (child protective services) of the child's condition.

### Maryland Law: Definitions

- ▶ Family Law Article 5–704.2
  - Controlled Drug: CDS on Schedule I through V or under Title 5, Subtitle 4 of the Criminal Law Article (includes drugs used in MAT)
  - Substance-Exposed Newborn
    - Positive toxicology screen for CDS after birth;
    - Displays effects of CDS use or symptoms of withdrawal resulting from prenatal CDS exposure as determined by medical personnel; or
    - Displays effects of fetal alcohol syndrome.

### Maryland Law

 A health care practitioner involved in the delivery or care of a substance-exposed newborn

#### SHALL

- Make an oral report to DSS as soon as possible AND
- Make a written report to DSS within 48 hours after the contact, examination, attention, treatment, or testing that prompted the report.

### Maryland Law

- Exceptions:
  - HCP knows another person at institution made report;
  - HCP verifies that:
    - Mother was using CDS as prescribed by a licensed HCP;
    - Newborn does not display effects of withdrawal or symptoms of FAS; and
    - Newborn is not affected by substance abuse.

A report does not create a presumption that a child has been or will be abused or neglected.

### Maryland Law

- Possible Outcomes with DSS Involvement
  - No intervention;
  - Develop a plan of safe care for newborn;
  - Assess and refer family to appropriate services, including drug treatment; and
  - If necessary, develop a plan to monitor newborn care and family's use of services.

### Pondering the Ethics and Efficacy

### Are they the same as for the during pregnancy criminal or civil actions?

- Maybe because
  - Same express purposes
  - Same concerns about interference with patient-provider relationship
- Maybe not because some evidence that if "done right" can have a positive impact on moms, babies, and families.

For example: Collaborative Approach to Plans of Safe Care

### Questions?

Kathleen Hoke Professor

Maryland Carey School of Law khoke@law.umaryland.edu (410)706-1294

Director Legal Resource Center for Public Health Policy <a href="https://www.law.umaryland.edu/Programs-and-lmpact/Public-Health-Law/">https://www.law.umaryland.edu/Programs-and-lmpact/Public-Health-Law/</a> Network for Public Health Law, Eastern Region <a href="https://www.networkforphl.org/">https://www.networkforphl.org/</a>